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Ministry of Health
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Institutes the National Health Information and Informatics Policy (PNIIS).

THE INTERIM MINISTER OF STATE OF HEALTH, in the use of the powers conferred on it by items I and II of the sole paragraph of art. 87 of the Constitution, and

Considering the need to organize the National Health Information System (SNIS), in accordance with art. 47 of Law No. 8,080, of September 19, 1990;

Considering the need to align health information and information technology actions to the guidelines of the Brazilian Electronic Government Program (e-Gov) for the use of modern information and communication technologies in the democratization of access to information, expansion of discussions and dynamization of provision public services focused on the efficiency and effectiveness of government functions;

Considering the e-Health strategy, whose objective is to increase quality and expand access to health care, in order to qualify health teams, streamline service and improve the flow of information to support health decisions;

Considering the need to establish an adequate telecommunication infrastructure for the implementation of the Citizen's Electronic Health Record (RES) through the univocal identification of users, professionals and health establishments, as well as electronic interoperability standards and protocols and / or between equipment and systems;

Considering the need to rationalize the development of health systems, avoiding the financing of solutions that do not meet the needs of the Unified Health System (SUS);

Considering the convergence strategy regarding the use of Information Technology and Health Informatics standards within the scope of SUS and instruments of federative relationship, with centrality in guaranteeing access, management by results, social participation and stable financing;

Considering the need to promote the training, qualification and permanent education of health workers and managers for the use of health information and information technology; and

Considering the need for the health sector to have a duly expressed policy related to health information and information technology, in line with local needs and specificities, it resolves:

CHAPTER I

GENERAL PROVISIONS

Art. 1 The National Policy for Health Information and Informatics (PNIIS) is hereby established.

Art. 2 The purpose of PNIIS is to define the principles and guidelines to be observed by public and private health entities within the scope of the Unified Health System (SUS), and by entities linked to the Ministry of Health, to improve governance in the use of information and information technology and information technology resources, with a view to promoting the innovative, creative and transforming use of information technology in health work processes.

CHAPTER II

PRINCIPLES AND GUIDELINES

Art. 3 PNIIS is constituted from the following principles and guidelines:

I - general principles;

II - guidelines related to the Brazilian Electronic Government Policy (e-Gov);

III - guidelines related to the e-Health strategy for Brazil;

IV - guidelines related to the Management of the National Policy for Information and Informatics in health; and

V - guidelines related to the permanent training of personnel for the SUS in the area of health information and information technology.

General Principles of PNIIS

Art. 4 The general principles of PNIIS are:

I - health information directed to the health care action of each individual and the community;

II - production of health information encompassing all control actions and social, collective and individual participation, health care actions and management actions;

III - integrated health information management capable of generating knowledge;

IV - democratization of health information as a duty of public and private health entities within the scope of SUS and entities linked to the Ministry of Health;

V - health information as a structuring element for universality, comprehensiveness and social equity in health care;

VI - free access to health information as the right of every individual;

VII - decentralization of the processes of production and dissemination of health information to meet the needs of national and international data sharing and regional and local specificities;

VIII - preservation of the authenticity and integrity of health information; and

IX - confidentiality, secrecy and privacy of personal health information as the right of every individual.

Section II

Guidelines related to the Brazilian Electronic Government Policy (e-Gov)

Art. 5 The following are guidelines related to the Brazilian Electronic Government Policy (e-Gov) within the scope of PNIIS:

I - implementation of PNIIS according to the guidelines of the Brazilian Electronic Government Policy (e-Gov);

II - promotion of intersectoral articulation aiming to improve the capacity to produce "software" as a public good, in the interest of the health area;

III - promoting coordination between the Ministries of Health, Science and Technology and Communications with a view to implementing the necessary infrastructure in the area of health information and information technology;

IV - fostering the development of scientific and technological methodologies and tools for the management, qualification and use of health information; and

V - qualification of health work processes, considering the management activities of the health system and care management.

Section III

Guidelines Related to the e-Health Strategy

Art. 6 The following are guidelines related to the e-Health strategy for Brazil under the PNIIS:

I - strengthening of the health information and information technology area, with support for the organization, development and integration of health care in the three spheres of government;

II - establishment and updated maintenance of a national repository of health software that includes components and applications of public and unrestricted access, in compliance with standards and protocols for functionality, interoperability and security;

III - promoting strategies and mechanisms for reducing the number of existing health information systems or simplifying them and for qualifying the production of health information;

IV - promoting the dissemination and publication of health data and information in order to meet both the needs of users, professionals, managers, service providers and social control, as well as the needs for exchanges with teaching and research institutions;

V - creation of institutional articulation mechanisms with a view to the integration of health information systems;

VI - establishment of a standard for e-Health that allows the construction of the Electronic Health Record (RES) of the citizen through the univocal identification of users, professionals and health establishments, standards and protocols for electronic and / or digital interoperability among the equipment and systems;

VII - establishment of adequate telecommunication infrastructure for the implementation of the citizen's RES;

VIII - encouraging the use of telecommunication in health care, distance education, decision support systems, clinical and programmatic protocols and electronic access to specialized literature, aiming to expand the potential for resolvability in the processes related to health care;

IX - encouraging the use of sample surveys and periodic surveys for cases in which universal and continuous data collection is not justified, in order to optimize costs and routine work;

X - dissemination of the various scientific-technological actions for the production of information related to health care, using different communication vehicles in their most varied forms and technologies; and

XI - institution and implementation of the national e-Health strategy, with the organization of the National Health Information System (SNIS), to guide the set of efforts and investments in health information and information technology.

Section IV

Guidelines Related to PNIIS Management

Art. 7 The guidelines related to PNIIS Management are:

I - incentive for the qualification of health work processes, considering them activities of management of the health system and management of care;

II - implementation of information and communication technology solutions that enable improvement in the organization of the health work process;

III - fostering the development of professionals in the area of health information and information technology;

IV - incentive through digital certification and / or biometric systems to implement security mechanisms for access to health systems, data and information that guarantee their authenticity and integrity of health data and information;

V - providing the health area with legal, normative and organizational instruments related to the issue of information security and confidentiality;

VI - definition of lines of financing, investment and funding for the development of health information technology projects;

VII - implementation of actions and regulatory mechanisms for the health information technology production complex;

VIII - adoption of actions related to the implementation of PNIIS in the integrated regional planning process, in order to strengthen the inter-federative articulation in the scope of health in the national territory;

IX - guarantee of development and implantation of national or state based health information systems through previous agreement in the respective inter-management commissions;

X - establishment of an access control policy authorized to the databases of health information systems by the citizen and health managers; and

XI - promotion of the use of information and communication technology solutions (ICTs) that enable Health Councils to systematize information and speed up the monitoring of health actions and community participation.

Section V

The Guidelines Related to the Permanent Training of Personnel for SUS in the Information and Health Informatics Area

Art. 8 Are guidelines related to the permanent training of personnel for SUS in the area of information and health informatics within the scope of PNIIS:

I - promoting the training, qualification and permanent education of health workers and managers to use health information and information technology;

II - promoting coordination between the Ministries of Health, Science and Technology and Education with a view to including content related to the area of information and health informatics in undergraduate and graduate courses; and

III - incentive to the development of specific programs for training in permanent education in the health area, in order to expand and qualify the production and use of health information and information technology.

CHAPTER III

RESPONSIBILITIES

Art. 9 The Ministry of Health is responsible for:

I - include in the National Health Plan actions and goals for the implementation of PNIIS;

II - support the implementation of PNIIS in the States, the Federal District and the Municipalities through the regional health planning process;

III - encourage the development of permanent education actions focusing on the specificities of health information and information technology, aimed at health workers;

IV - provide support and technical cooperation in the development of PNIIS actions;

V - articulate and establish partnerships with governmental and non-governmental, national and international, intra and inter-sectoral bodies, and with organized civil society to strengthen health information and information actions;

VI - establish PNIIS monitoring and evaluation methodologies in conjunction with the States and Municipalities;

VII - implement IT solutions, according to their needs, to meet informational demands, ensuring interoperability between national systems;

VIII - promote and coordinate actions for the development of high competence and professional excellence in the areas of information and information technology in health; and

IX - to support processes for the adoption of digital certification, issued by the Public Key Infrastructure (ICP-Brasil).

Art. 10. The State and Federal District Health Departments are responsible for:

I - promote the implementation of information and information technology actions at the state and district levels, in line with the PNIIS;

II - include actions and goals in the state and district health plans, in line with the PNIIS;

III - support the implementation of PNIIS through the regional health planning process;

IV - develop and support permanent education actions for health workers with a focus on specific information and information technology, aimed at health workers;

V - provide support and technical cooperation to the Municipalities;

VI - to articulate and establish partnerships with governmental and non-governmental bodies, intra and intersectoral, and with organized civil society to strengthen health information and information technology actions;

VII - implement IT solutions, according to their regional needs, to meet informational demands within their territory, ensuring interoperability with national systems;

VIII - establish methodologies for monitoring and evaluating PNIIS information and information actions in conjunction with the Ministry of Health and the Municipalities; and

IX - coordinate actions that promote the development of public instances of information and health information technology in SUS.

Art. 11. The Municipal Health Secretariats are responsible for:

I - implement health information and information technology activities in line with PNIIS, as provided for in the SUS planning system;

II - support the implementation of PNIIS through the regional health planning process;

III - articulate and establish partnerships with governmental and non-governmental bodies, national and international, intra and inter-sector, and with organized civil society to strengthen health information and information technology actions;

IV - implement IT solutions, according to their regional needs, to meet informational demands within their territory, ensuring interoperability with national systems;

V - to develop permanent education actions, focusing on the specificities of health information and information technology, aimed at health workers;

VI - establish methodologies for monitoring and evaluating the information and information technology actions of this Policy at the local level; and

VII - coordinate actions that promote the development of public instances of information and health information technology in SUS.

CHAPTER IV

MONITORING AND EVALUATION

Art. 12. The actions and goals for the monitoring and evaluation of PNIIS must be present in the following management instruments defined by the SUS planning system:

I - Health Plans;

II - Annual Health Programs; and

III - Annual Management Reports.

CHAPTER V

FINANCING

Art. 13. The Union, the States, the Federal District and the Municipalities, represented by their management bodies of the SUS, must bring together and coordinate institutional efforts, as well as define sources of financing in order to implement the actions agreed in the I Plan Operative of PNIIS, agreed at the 8th Regular Meeting of the Tripartite Inter-Management Commission (CIT), held on October 31, 2013.

CHAPTER VI

FINAL PROVISIONS

Art. 14. A Tripartite Management Committee will be created, whose competencies will be defined in a specific act of the Minister of State for Health, to monitor the implementation of the PNIIS.

Art. 15. The Committee will guarantee, in its annual work schedule, systematic meetings with representatives of other public and private bodies and entities that have an interface with the actions to be carried out, as well as being able to invite them to participate in its meetings, whenever that needed.

Art. 16. The implementation of PNIIS must observe the local reality, respecting concepts and encouraging successful experiences in order to establish an extensive cooperation network, with the aim of inserting the principles and guidelines of the Policy in the daily routine of institutional actions in the area of health in Art. National territory.

Art. 17. The Secretariat for Strategic and Participative Management (SGEP / MS) and the Executive Secretariat (SE / MS) are responsible, jointly, within the Ministry of Health and with the other governmental bodies and entities, for the preparation instruments with specific guidelines that are necessary for the implementation of PNIIS.

Art. 18. The full text of PNIIS will be available on the Portal of the Ministry of Health, whose access is available through the electronic address <http://portalsaude.saude.gov.br/>.

Art. 19. This Ordinance comes into force on the date of its publication.

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Saúde Legis - Health Legislation System
